103D CONGRESS 1ST SESSION

## H. R. 689

To amend the National Labor Relations Act to provide for fair and expeditious representation elections.

## IN THE HOUSE OF REPRESENTATIVES

JANUARY 27, 1993

Mr. Owens introduced the following bill; which was referred to the Committee on Education and Labor

## A BILL

To amend the National Labor Relations Act to provide for fair and expeditious representation elections.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "National Labor Rela-
- 5 tions Fair Elections Act".
- 6 SEC. 2. REFERENCE TO NATIONAL LABOR RELATIONS ACT.
- 7 Whenever in this Act an amendment or repeal is ex-
- 8 pressed in terms of an amendment to, or repeal of, a sec-
- 9 tion or other provision, the reference shall be considered

- 1 to be made to a section or other provision of the National
- 2 Labor Relations Act (29 U.S.C. 151 et seq.).
- 3 SEC. 3. REPRESENTATIVES AND ELECTIONS.
- 4 (a) IN GENERAL.—Section 9(c) (29 U.S.C. 159(c))
- 5 is amended by adding at the end thereof the following new
- 6 paragraphs:
- 7 "(6)(A) Notwithstanding any other provision of this
- 8 section, the Board shall conduct an investigation whenever
- 9 a petition is filed by an employee or group of employees
- 10 (or any individual or labor organization acting in their be-
- 11 half) alleging that—
- "(i) 75 percent of the employees in a unit ap-
- propriate for purposes of collective bargaining
- 14 (under a rule established by the Board pursuant to
- section 6 or a decision in the applicable industry)
- have, by signing authorization cards, designated an
- individual or labor organization as their representa-
- tive as defined in subsection (a), and
- 19 "(ii) no individual or labor organization is
- currently certified or recognized as the exclusive rep-
- resentative of any of the employees in such unit.
- 22 "(B) If the Board finds that the allegations specified
- 23 in the petition filed pursuant to subparagraph (A) are ac-
- 24 curate, the Board shall, within 15 days after the filing
- 25 of the petition, issue an order certifying such individual

- 1 or organization as the representative as defined in sub-
- 2 section (a).
- 3 "(7)(A) Notwithstanding any other provisions of sec-
- 4 tion 9, whenever a petition shall have been filed, in accord-
- 5 ance with such regulations as may be prescribed by the
- 6 Board, by an employee or group of employees or any indi-
- 7 vidual or labor organization acting in their behalf alleging
- 8 that their employer declines to recognize their representa-
- 9 tive as the representative defined in subsection (a) in a
- 10 unit appropriate for the purposes of collective bargaining
- 11 under a rule established by the Board pursuant to section
- 12 6 or a decision in the applicable industry, that a majority
- 13 of the employees in that unit have designated that individ-
- 14 ual or labor organization as their representative defined
- 15 in subsection (a), and that no individual or labor organiza-
- 16 tion is currently certified or recognized as the exclusive
- 17 representative of any of the employees in the bargaining
- 18 unit defined in the petition, the Board shall investigate
- 19 such petition. If the Board finds that the unit there speci-
- 20 fied is a unit appropriate for the purposes of collective bar-
- 21 gaining under a rule established by the Board pursuant
- 22 to section 6 or a decision in the applicable industry, and
- 23 if the Board has reasonable cause to believe that a ques-
- 24 tion of representation affecting commerce exists and that
- 25 the other conditions specified in this subsection have been

- 1 met, the Board shall within seven days after the filing of
- 2 the petition direct an election by secret ballot not more
- 3 than 15 days after a petition is filed under this subpara-
- 4 graph and shall so notify the representative named in the
- 5 petition and the employer.
- 6 "(B) In any proceeding under this subsection in
- 7 which the Board directs an election by secret ballot, and
- 8 which is not governed by subparagraph (A) of this para-
- 9 graph, the Board shall direct the election on a date not
- 10 more than 45 days after the filing of the petition and shall
- 11 inform the representatives named in the petition, the em-
- 12 ployer, and all other interested parties of the election date
- 13 not less than 15 days prior to the election except that,
- 14 where the Board determines that the proceeding presents
- 15 issues of exceptional novelty or complexity, the Board may
- 16 direct the election on a date not more than 75 days after
- 17 the filing of said petition.
- 18 "(C) After an election conducted pursuant to sub-
- 19 paragraph (A) or (B) of this paragraph is completed, the
- 20 Board shall promptly serve the parties with a tally of the
- 21 ballots.
- 22 "(D)(i) Any party to the election conducted pursuant
- 23 to subparagraphs (A) and (B) of this paragraph may,
- 24 within five days after such election, object to the election
- 25 on the ground that conduct contrary to a rule relating to

- 1 election declared by the Board pursuant to its authority
- 2 under section 6 or conduct contrary to a rule of decision
- 3 declared by the Board in a proceeding under section 10
- 4 did affect the result of the election.
- 5 "(ii) With regard to challenged ballots, the Board
- 6 shall, where such ballots are sufficient in number to affect
- 7 the outcome of the election, investigate the challenges and
- 8 serve a report upon the parties on challenges.
- 9 "(iii) The Board shall move expeditiously to resolve
- 10 any issues raised by the objections or regarding eligibility
- 11 and to certify the results of the election: Provided, That
- 12 an objection that an election was conducted under sub-
- 13 paragraph (A) instead of subparagraph (B) shall not be
- 14 a basis for setting the election aside.".
- 15 SEC. 4. AUTHORITY OF BOARD.
- Section 6 (29 U.S.C. 156) is amended to read as fol-
- 17 lows:
- 18 "Sec. 6. (a) The Board is authorized to make,
- 19 amend, and rescind (in the manner prescribed by sub-
- 20 chapter II of chapter 5 of title 5, United States Code)
- 21 such rules and regulations as may be necessary to carry
- 22 out the provisions of this Act.
- "(b)(1) The Board shall, within 12 months after the
- 24 date of enactment of the National Labor Relations Fair

- 1 Elections Act, issue regulations to implement the provi-
- 2 sions of section 9(c)(7) including rules—
- 3 "(A) which shall, subject to reasonable conditions, including due regard for the needs of the employer to maintain the continuity of production, as-5 6 sure that if an employer or employer representative 7 addresses the employees on its premises or during working time on issues relating to representation by 8 9 a labor organization during a period of time that employees are seeking representation by a labor or-10 11 ganization, the employees shall be assured an equal 12 opportunity to obtain in an equivalent manner information concerning such issues from such labor orga-13 14 nization:
  - "(B) for classes of cases in which either the distance from the Board's regional office to the election site or the number of employees involved in the election makes it infeasible to comply with the time limits stated in section 9(c)(7)(A), to extend to a maximum of 14 days the period for directing an election stated in that subsection, and to a maximum of 21 days the period for the holding of such an election stated in that subsection;
  - "(C) to facilitate agreements concerning the eligibility of voters; and

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- 1 "(D) to govern the holding of elections in cases 2 in which an appeal has not been decided prior to the
- 3 date of the election.
- 4 "(2) The Board shall, to the fullest extent prac-
- 5 ticable, exercise its authority under subsection (a) of this
- 6 section to promulgate rules declaring certain units to be
- 7 appropriate for the purposes of collective bargaining.
- 8 "(3) A rule or regulation issued by the Board with
- 9 respect to the subject matter set forth in paragraph (1)
- 10 or (2) of this subsection shall be judicially reviewable only
- 11 in a proceeding under section 10 of this Act and only on
- 12 the grounds that the Board prejudicially violated the re-
- 13 quirements of subchapter II of chapter 5 of title 5, United
- 14 States Code, or that a rule or regulation of the Board is
- 15 arbitrary or capricious, contrary to a specific prohibition
- 16 of this Act, or of the Constitution. The failure of the
- 17 Board to comply with the time requirements set forth in
- 18 paragraph (1) of this subsection, or to institute a rule-
- 19 making proceeding with respect to the subject matter set
- 20 forth in paragraph (2) of this subsection, within a reason-
- 21 able period of time after a request for such a rulemaking
- 22 procedure has been filed with the Board pursuant to sec-
- 23 tion 553(e) of title 5, United States Code, or to complete
- 24 such a procedure within a reasonable period after its insti-
- 25 tution, may be reviewed at the behest of any aggrieved

- 1 party only in the United States Court of Appeals for the
- 2 District of Columbia Circuit. The United States Court of
- 3 Appeals for the District of Columbia Circuit shall have

4 jurisdiction to grant appropriate relief.".

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